MOST IMMEDIATE

भारत के महारजिस्ट्रार का कार्यालय
भारत सरकार, गृह मंत्रालय, 2/ए, मानसिंह रोड, नई दिल्ली–110011
OFFICE OF THE REGISTRAR GENERAL, INDIA
(Government of India, Ministry of Home Affairs)
2/A, Man Singh Road, New Delhi – 110 011

No.2/1/2008-SS Dated: 23.07.2008

Census of India 2011 - Circular No.2

Subject: Rural-Urban Classification for the 2011 Census

In connection with the 2011 Census, the first and foremost task to be handled by your Directorate is the demarcation of places as rural and urban areas.

2. The first step in this direction has already been initiated by preparing an updated list of villages and towns after incorporating the jurisdictional changes that have taken place after 2001 Census and upto 31-12-2007. The next step is to identify the Census Towns by applying the urban criteria to all Villages including the Census Towns and Out Growths of 2001 census. The definition of an urban unit at the 2001 Census was as follows:-

(a) All places with a municipality, corporation, cantonment board or notified town area committee, etc.
(b) All other places which satisfied the following criteria:
  i) A minimum population of 5,000;
  ii) At least 75 per cent of the male working population engaged in non-agricultural pursuits; and
  iii) A density of population of at least 400 per sq. km.

3. It is proposed to retain the same definition at the 2011 Census, as this will ensure comparability with previous Census and provide the basis for analysis of urbanisation trends in the country. For the purpose of preparing the Rural-Urban frame for 2011 Census, the civic status of the places referred to in (a) of the urban unit definition is as on 31-12-2009 (i.e. the date on which all the administrative boundaries will be frozen). For other places referred to in (b) of the urban unit definition, the fulfillment of criteria (i) i.e.

minimum 5,000 population is the expected population at 2011 census and the other two criteria of male main workers and density are as per 2001 census.

4 For the purpose of identification of urban units based on the demographic criteria as at (b) in para 2(i.e., population size and proportion of workers) like in the previous censuses all rural units having a population of 4000 or more at the 2001 census are required to be taken up for examination because a place having a population of 4000 or there about in 2001 census is expected to cross 5000 population mark during the 10 years and by the time of the 2011 census. For such cases the composition of work force and the density of population are required to be examined to see whether these qualify to be categorised as urban. While applying the test of male working population engaged in non agricultural pursuits, only male main workers will be considered and the workers engaged in the agricultural activities, namely (a) Cultivators, (b) Agricultural Labourers and (c) Plantation, Livestock, Forestry, Fishing , Hunting and allied activities. will be excluded for computing the percentage of workers engaged in non-agricultural pursuits.

5. All places which have been notified under law and have local bodies like municipal corporations, municipalities, municipal committees, municipal boards, municipal town committees, cantonment boards, notified areas, notified area committees, town committees, town areas, town boards, town municipalities, sanitary boards, Nagar Panchayats, etc., irrespective of their demographic characteristics must be included in the list of towns. It is to be noted that for this category of towns the criteria laid down in para 2(b) above will not be applicable.

6. A district/sub-division/tahsil headquarters, if it is not a statutory town, need be treated as a census town only if it satisfies the demographic criteria mentioned in para 2 (b) above.

7. Jurisdictional changes, if any, of the towns and villages after the last census should also be noted and Notifications issued to this effect from time to time may be kept on record. An exercise may also be carried out to see if areas recognised as urban (Census towns and Out Growths) in the 2001 census satisfy the demographic criteria mentioned in para 2(b) above so as to be considered as independent census towns in 2011 census as well. While doing this exercise, care should be taken in respect of those Out Growths which were formed by taking a part of a village in 2001. In such cases, the urban criteria should be applied to the whole village.

8. For identification of 75% male main workers engaged in non-agricultural pursuits, coding of entries for other workers engaged in industrial category of live stock, forestry, fishing, hunting, plantation and orchards etc. as per National Industrial Classification, 1998 is in progress and the data would be made available to the Directorates as and when the same is ready for identification of Urban Areas for 2011 Census.

9. After identifying the urban units, the requisite particulars are to be furnished in the enclosed proformae I.1, I.2, II.1 to II.6 as on 31-12-2007 as early as possible but not later than 31-12 -2008 in soft as well as hard copy in Excel format. **However, the final list of Urban Areas as on 31-12-2009 i.e. after the boundaries are frozen must be sent by 15-1-2010.** The Directorates should note that this is a continuous process and all changes in the Urban Units due to the issue of notifications by the respective State Governments subsequent to 31-12-2007 should be communicated to the Social Studies Division of ORGI immediately.

10. The receipt of this circular may be acknowledged.

(D. K. Sikri)
Additional Secretary and
Registrar General &
Census Commissioner, India

Encl: As above

To

The Controlling Officers of all Directorates of Census Operations.

Copy to:

1. All heads of Divisions of ORGI including Language Division, Calcutta.
2. AD(OL) for immediate translation into Hindi.
3. Census Division (15 Copies)
4. PS to AS(RGI)
5. PS to Addl. Registrar General.
6. Guard File.

Proforma - I.1

District-wise list of villages/Census Towns which have been notified by the Govt. as new statutory towns after 2001 Census

State/UT_____ As on_____

Sl.No	District/Tahsil		Permanent Location Code Number of village/Location code of Census Town (2001 Census)	Name of Village/ Census Town	Area in sq.km. (2001 Census)	Population (2001 Census)	Name of the statutory town	Remarks
	Name	Code						
1	2	3	4	5	6	7	8	9
1 2 3 4								

Proforma - I.2

District-wise list of villages which qualify to be treated as new Census towns for 20

State/UT_____ As on_____

Sl.No	District/Tahsil		Permanent Location Code Number of village	Village name	Area in sq.km. (2001 Census)	Population (2001 Census)	Density (per sq. km.)
	Name	Code	(2001 Census)				
1	2	3	4	5	6	7	8
1							
2							
3							
4							
..							
..							

* only those villages may be listed in this statement which had a population of 4,000 and above, where the density of population was atleast 400 persons per sq.km.and which had percentage of male main workers in categories of Cultivators, Agricultural Labourers and allied agricultural activities to total male main workers (all categories), 25% or less at the 2001 Census.

** Includes 1.Cultivators, 2.Agricultural Labourers and 3.Plantation, Livestock, Forestry, Fishing , Hunting

Proforma - II.1

Statutory towns (i.e. other than Census Towns) of 2001 Census which will be continued at the 2011 Census

State/UT_____ As on_____

Sl.No.	District		Tahsil*		Town		Civic Status	Remarks
	Name	Code	Name	Code	Name	Code		
1	2	3	4	5	6	7	8	9
1								
2								
3								
4								
..								
..								
..								
..								
..								
..								

*. Mention name of Mandal / Circle / Taluk / Sub - Divison / Police Station, whichever applicable

Proforma-II.2

Census Towns of 2001 Census which will be continued at the 2011 Census

State/UT_____ As on_____

Sl.No.	District		Tahsil*		Community Development Block**		Census Town		2001 Census Data on a, b, c.***
	Name	Code	Name	Code	Name	Code	Name	Code	
1	2	3	4	5	6	7	8	9	10
1									a. b. c.
2									a. b. c.
..									a. b. c.
..									a. b. c.

* Mention name of Mandal/ Circle/ Taluk/ Sub-Division/ Police Station whichever applicable.

** Mention name of Development Block/ Rural Development Block/ Tribal Development Block/ Mandal whichever applicable

*** a - Population

b - Density

c - Percentage of male main workers in categories 1.Cultivators, 2.Agricultural Labourers and 3.Plantation, Livestock, Forestry, Fishing , Hunting and allied activities

Proforma-II.3

Statutory Towns of 2001 Census but denotified later and do not satisfy the demographic criteria

State/UT_____ As on_____

Sl.No.	District		Tahsil*		Denotified Town		Civic status in 2001Census	Name of the village(s) formed after denotification	C D Block		2001 Census Data on a, b, c.**of the denotified town
	Name	Code	Name	Code	Name	Code			Name	Code	
1	2	3	4	5	6	7	8	9	10	11	12
1											a. b. c.
2											a. b. c.
..											a. b. c.
..											a. b. c.

* Mention name of Mandal/ Circle/ Taluk/ Sub-Division/ Police Station whichever applicable.

** a - Population

b - Density

c - Percentage of male main workers in categories 1.Cultivators, 2.Agricultural Labourers and 3.Plantation, Livestock, Forestry, Fishing , Hunting and allied activities

Proforma-II.4

Statutory Towns of 2001 Census denotified later but satisfy the demographic criteria

State/UT_____ As on_____

Sl.No.	District		Tahsil*		Denotified Town		Civic status in 2001 Census	Name of the Census Town formed for 2011 Census	C D Block		2001 Census Data on a, b, c.**of the denotified town
									Name	Code	
	Name	Code	Name	Code	Name	Code					
1	2	3	4	5	6	7	8	9	10	11	12
1											a. b. c.
2											a. b. c.
..											a. b. c.
..											a. b. c.

* Mention name of Mandal/ Circle/ Taluk/ Sub-Division/ Police Station whichever applicable.

** a - Population

b - Density

c - Percentage of male main workers in categories 1.Cultivators, 2.Agricultural Labourers and 3.Plantation, Livestock, Forestry, Fishing , Hunting and allied activities

Proforma-II.5

Census towns of 2001 which have subsequently lost the demographic criteria

State/UT_____ As on_____

Sl.No.	District		Tahsil*		Community Development Block**		Declassified Census Town		Name of the Village formed for 2011 Census	2001 Census Data on a, b, c.***
	Name	Code	Name	Code	Name	Code	Name	Code		
1	2	3	4	5	6	7	8	9	10	11
1										a. b. c.
2										a. b. c.
..										a. b. c.
..										a. b. c.

* Mention name of Mandal/ Circle/ Taluk/ Sub-Division/ Police Station whichever applicable.

** Mention name of Development Block/ Rural Development Block/ Tribal Development Block/ Mandal whichever applicable

*** a - Population

b - Density

c - Percentage of male main workers in categories 1.Cultivators, 2.Agricultural Labourers and 3.Plantation, Livestock, Forestry, Fishing , Hunting and allied activities

Proforma-II.6

Towns (Statutory & Census) of 2001 Census which have been merged wholly with another statutory town after the 2001 Census

State/UT_____ As on_____

Sl.No.	District		Tahsil*		Community Development Block**		Statutory Town for 2011 census #		Town/s of 2001 census merged in the Town mentioned in Col.8		Civic status of the towns mentioned in col.10 at 2001 Census
	Name	Code	Name	Code	Name	Code	Name	Civic Status	Name	Code	
1	2	3	4	5	6	7	8	9	10	11	12
1											
2											
..											
..											

* Mention name of Mandal/ Circle/ Taluk/ Sub-Division/ Police Station whichever applicable.

** Mention name of Development Block/ Rural Development Block/ Tribal Development Block/ Mandal whichever applicable

\# Specify the name of the town with which it is merged or name of the new town formed due to merger of two or more towns.